





**Brighton & Hove
City Council**

Community Safety Forum

Title:	Community Safety Forum
Date:	10 October 2011
Time:	4.00pm
Venue	Council Chamber, Hove Town Hall
Members:	Councillors: Duncan (Chair), Barnett, Carden, Deane, MacCafferty, Janio, Morgan, Pidgeon, Robins and Summers, Representatives from Communities of Interest
Contact:	Penny Jennings Democratic Services Officer 01273 291065 penny.jennings@brighton-hove.gov.uk

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COMMUNITY SAFETY FORUM

The following are requested to attend the meeting:

Representatives from Statutory Services:

Brighton & Hove Primary Care Trust
British Transport Police
East Sussex Fire and Rescue Service
Surrey and Sussex Probation Trust
Youth Offending Team

Representatives of Local Action Teams

Bevendean	North Laine Community Association
Brighton Old Town (formally Regency Old Town)	Patcham
Bristol Estate Community Association	Portland Road & Clarendon Forum
Brunswick & Adelaide	Portslade
Brunswick & Regency Neighbourhood Action Group	Preston Park & Fiveways
Clarendon	Queen's Park and Craven Vale Community Forum
Clifton Montpelier & Powis Community Alliance	Queen's Park
Coombe Road	Rottingdean
Hanover & Elm Grove	Seafront
Goldsmid	St James' Street
Hangleton & Knoll Community Action Forum	
Stanmer and Coldean	
Hollingbury	Tarner Community Safety Action Group
Hollingdean	West Hill
Kemptown Community Safety Action Group	West Saltdean
London Road	Whitehawk Crime prevention Forum
Marina	Withdean
Meadowview & Tenantry Community Action Group	Woodingdean
Moulsecoomb	

Other Co-opted Members

Age Concern
Area Housing Panels
Brighton & Hove Community and Voluntary Sector Forum
Brighton and Hove Federation of Disabled People
Brighton and Hove Mediation Service
Independent Advisory Group Sussex Police
Domestic Violence Forum
Sussex Central YMCA
Neighbourhood Watch
Older People's Council Racial Harassment Forum
Victim Support
RISE

AGENDA

13. PROCEDURAL BUSINESS

- (a) Declaration of Substitutes - Where Councillors are unable to attend a meeting, a substitute Member from the same Political Group may attend, speak and vote in their place for that meeting.
- (b) Declarations of Interest by all Members present of any personal interests in matters on the agenda, the nature of any interest and whether the Members regard the interest as prejudicial under the terms of the Code of Conduct.
- (c) Exclusion of Press and Public - To consider whether, in view of the nature of the business to be transacted, or the nature of the proceedings, the press and public should be excluded from the meeting when any of the following items are under consideration.

NOTE: Any item appearing in Part 2 of the Agenda states in its heading either that it is confidential or the category under which the information disclosed in the report is exempt from disclosure and therefore not available to the public.

A list and description of the categories of exempt information is available for public inspection at Brighton and Hove Town Halls.

14. MINUTES OF THE PREVIOUS MEETING

1 - 8

Minutes of the meeting held on 4 July 2011 (copy attached).

15. CHAIR'S COMMUNICATIONS

16. PUBLIC QUESTIONS

(The closing date for receipt of public questions is 12 noon on 3 October 2011).

No public questions received by date of publication.

17. COMMUNITY SAFETY ISSUES RAISED BY MEMBERS AND COMMUNITY REPRESENTATIVES

18. CRIME TRENDS AND PERFORMANCE FIGURES

9 - 20

Report of the Commissioner Community Safety (copy attached).

Contact Officer: Ruth Condon

Tel: 29-1103

COMMUNITY SAFETY FORUM

19. NATIONAL COMMUNITY SAFETY INITIATIVES WHICH IMPACT LOCALLY: STANDING ITEM **21 - 24**

This standing item will provide an opportunity for relevant issues to be raised or updated on.

- (a) Proposals for Police and Crime Commissioners.
Joint report and presentation by Commissioner, Community Safety and Commissioner of Police (copy attached).

Contact Officer: Linda Beanlands Tel: 29-1115

20. LOCAL ISSUES: STANDING ITEM

This standing item will provide the opportunity for relevant issues to be raised or updated on:

- (a) The Intelligent Commissioning Pilot on Alcohol
Presentation by Commissioner, Community Safety; and

- (b) Community Resolution
Update Report, Presentation by Police representative.

21. SUSSEX POLICE AUTHORITY: MINUTES OF THE MEETING HELD ON 21 JULY 2011 **25 - 28**

(copy attached).

22. EAST SUSSEX FIRE AUTHORITY: MINUTES OF THE MEETING HELD ON 8 SEPTEMBER 2011 **29 - 30**

(copy attached).

23. DATES OF FUTURE MEETINGS

Future meetings of the Forum are scheduled to be held on the following dates from 4.00pm in the Council Chamber at Hove Town Hall:

- Monday, 12 December 2011; and
- Monday, 12 March 2012

The City Council actively welcomes members of the public and the press to attend its meetings and holds as many of its meetings as possible in public. Provision is also made on the agendas for public questions to committees and details of how questions can be raised can be found on the website and/or on agendas for the meetings.

The closing date for receipt of public questions and deputations for the next meeting is 12 noon on the fifth working day before the meeting.

Agendas and minutes are published on the council's website www.brighton-hove.gov.uk. Agendas are available to view five working days prior to the meeting date.

Meeting papers can be provided, on request, in large print, in Braille, on audio tape or on disc, or translated into any other language as requested.

COMMUNITY SAFETY FORUM

For further details and general enquiries about this meeting contact Penny Jennings, (01273 291065), email penny.jennings@brighton-hove.gov.uk or email democratic.services@brighton-hove.gov.uk

Date of Publication - Friday, 30 September 2011

BRIGHTON & HOVE CITY COUNCIL**COMMUNITY SAFETY FORUM****4.00pm 4 JULY 2011****COUNCIL CHAMBER, HOVE TOWN HALL****MINUTES**

Present: Councillor Duncan (Chair); Barnett, Deane, Gilbey, MacCafferty, Janio, Morgan, Pidgeon, Robins and Summers

Sussex Police: Chief Superintendent Bartlett and Sergeant Castleton

East Sussex Fire and Rescue Service: Commander Loveridge

Communities of Interest: Reverend Stephen Terry, Portland Road and Clarendon Forum; Rachelle Howard, Portland Road and Clarendon Forum; Sylvia Howell, Bevendean LAT ; Liam Mandeville, B&R Nag; Ray Freeman, Bristol Estate; Ted Harman, Tenant Rep, Stanmer and Coldean; Eileen Oliver, Moulsecoomb LAT; Derek Peacock, Independent Adviser to Sussex Police; Chris Cooke, St James's Street LAT; John McPhillips, Turner LAT; Christine El-Shabba, Whitehawk Crime Prevention Forum; Patricia Weller, Hangleton & Knoll Community Action; Bernard Copelin, Patcham LAT and Councillor Mo Marsh, Coombe Road LAT

Officers: Linda Beanlands, Lead Commissioner, Community Safety, Simon Court Lawyer and Penny Jennings, Democratic Services Officer

PART ONE**1. PROCEDURAL BUSINESS****1a Declaration of Substitutes**

1.1 Councillor Gilbey was in attendance in substitution for Councillor Carden.

1b Declarations of Interest

1.2 There were none.

1c Exclusion of the Press and Public

1.3 In accordance with Section 100A of the Local Government Act 1972 ('the Act'), the Community Safety Forum considered whether the press and public should be excluded from the meeting during an item of business on the grounds that it was likely, in view of

the nature of the business to be transacted or the nature of the proceedings, that if members of the press or public were present during that item, there would be disclosure to them of confidential information (as defined in section 100A(3) of the Act) or exempt information (as defined in section 100 of the Act).

- 1.4 **RESOLVED** - That the press and public be not excluded from the meeting during consideration of any item on the agenda

2. MINUTES OF THE PREVIOUS MEETING

- 2.1 **RESOLVED** – That the minutes of the Community Safety Forum meeting held on 14 March 2011 be agreed and signed as a correct record.

3. CHAIRMAN'S COMMUNICATIONS

Running of Future Meetings

- 3.1 The Chair, Councillor Duncan welcomed all who were present especially those attending for the first time. He stated that he was anxious to ensure that the meetings provided an opportunity to consult with and receive feedback from community groups and to make the meetings as non-political as possible, in the past, discussions had sometimes strayed into political debate and he did not consider this was appropriate to the Forum's role. The Forum was not part of the executive or a decision making body, it did however, have a role in forwarding items for scrutiny.
- 3.2 The Chair went on to state that he intended to make the layout of meetings more informal and to seat Councillors and Community representatives together, and as/when appropriate to provide break out areas within the meeting room. Changes had also been made to the agenda itself. regular standing items had been added which reflected issues locally and nationally and it was envisaged that further changes would be made over the course of subsequent meetings.

LAT Chair's Meeting: 3 August

- 3.3 The Chair explained that the next LAT Chair's meeting would be held on 3 August. An agenda and supporting papers would be sent out in the near future. There would be the opportunity for attendees to raise issues and to examine the "Soundscape" proposals, which had arisen from the work carried out by The Noise Abatement Society in detail.

4. PUBLIC QUESTIONS

- 4.1 There were none.

5. COMMUNITY SAFETY ISSUES RAISED BY MEMBERS AND COMMUNITY REPRESENTATIVES

- 5.1 Councillor Morgan referred to the anticipated shortfall in funding and to the significant changes proposed in relation to governance of the Police Authority to come into effect from May 2012. He considered it was very important for the Forum to receive information about this issue as soon as possible.
- 5.2 The Lead Commissioner, Community Safety explained that a detailed report was being prepared for consideration by the Forum at its next scheduled meeting in October (10 October 2011).
- 5.3 **RESOLVED** - That the position be noted.

6. NATIONAL COMMUNITY SAFETY INITIATIVES WHICH IMPACT LOCALLY : STANDING ITEM

- 6.1 The Chair explained that this item would be included as a standing item on subsequent agendas in order to provide the opportunity for issues at national level which would impact on community safety issues locally to be discussed and for updates to be provided as appropriate.

6a National Review of the Prevent Strategy

- 6.2 The Lead Commissioner Community Safety explained that the purpose of her report was to advise the Forum of the position with regard to the Government's new Prevent Strategy which had been published in June 2011.
- 6.3 The new strategy which had been produced following an independent review had sought to build on key elements of previous prevent programmes. These were:
- To respond to the ideological challenge of terrorism and the threat faced from those who promote it;
 - To prevent people from being drawn into terrorism and ensure that they were given appropriate support; and
 - To work with sectors and institutions where there were risks of radicalisation.
- 6.4 This Prevent strategy had widened its scope and sought to address all forms of terrorism including terrorism from the extreme right wing. However, resource allocation and prioritisation would be made according to the nature of the threat. The Government had identified that the most serious threat to the UK was from Al Qa'ida and its affiliates, this would therefore remain the principal focus nationally. The strategy would continue to remain an integral part of the Government's counter-terrorism strategy.
- 6.5 The Lead Commissioner went on to explain that over the past two years, involvement of local Muslim communities and key partners in the design, delivery and scrutiny structures through Brighton & Hove's Prevent Partnership Group and Finance Subgroup, had fostered a shared ownership of the Prevent agenda locally. There had been extensive engagement with the faith communities and this had resulted in new

partners being brought into the Community Safety Partnership. As a result of the engagement that had taken place grievances had been able to be identified by developing effective partnership responses.

- 6.6 It was further explained that the Community Safety Team intended to build on their existing best practice to ensure that Prevent work was mainstreamed.
- 6.7 Councillor Janio referred to the definition of “extremism” and referred to recent demonstrations which had taken place in the City. He sought confirmation that the current Green administration intended to uphold the rule of law. The Chair stated that the administration was firmly of the view that within the law it welcomed the right of individuals to protest peacefully. Such events had been and would continue to be managed in close partnership with the Police.
- 6.8 The Chair went on to explain that this work did not represent the full extent of the inclusion and Community Involvement initiatives. Mr Tonks, Older People’s Council enquired regarding initiatives being undertaken in education establishments. The Lead Commissioner explained that the Community Safety Team worked very closely with the Universities, colleges and educational establishments in the city.
- 6.9 In answer to questions by Councillor Janio in relation to definitions of extremist ideologies, the Lead Commissioner explained that the previous Prevent strategy had been considered to be too focused on some groups, the current strategy had sought to address that. Within the city there was a clear commitment amongst the statutory partners to take decisions in an informed, transparent and open manner, with clear accountability to local communities. This approach was considered to be successful and inclusive.

6.10 **RESOLVED** – That the position be noted.

6b Breaking the Cycle

- 6.11 The Lead Commissioner, Community Safety referred to “Breaking the Cycle”, the Government’s green paper which set out proposed forthcoming legislation in relation to dealing with offenders. It was explained that it was intended that proposals relating to crime reduction would be interpreted locally within the appropriate action plan. There had been on-going discussions and meetings with partners including the Probation Service and the Police.
- 6.12 The focus of these reforms was to work with those offenders (relatively small in number) who were responsible for a disproportionate amount of crime. These individuals often had multiple problems and the focus was on work on the underlying causes to seek to prevent offending and re-offending.
- 6.13 Councillor Robins stated that whilst the information provided was interesting, it would have been useful to have been provided with information in advance of the meeting. These concerns were also echoed by the Reverend Terry. The Chair explained that a number of items had been placed on that afternoon’s agenda in order to update the Forum in relation to a number of issues which represented “work in progress” and would inform further reports to subsequent meetings.

- 6.14 In answer to questions by Councillor Janio Sergeant Castleton referred to the concept of Restorative Justice which was fully supported by the local force. All front line officers received training in relation to Restorative Justice and to date this approach had been used on 137 occasions. Although perpetrators stayed out of the criminal justice system when restorative justice was used, they were often required to confront issues which made them uncomfortable, this was part of the effectiveness of the programme. Sergeant Castleton stressed that this was at an early stage but had shown interesting results to date.
- 6.14 In answer to further questions Sergeant Castleton explained that other measures such as curfew orders were available as a tougher means of dealing with prolific offenders. Community Payback was more intensive and immediate and communities had a say in the type of work undertaken.
- 6.15 **RESOLVED** – That the position be noted.

7. LOCAL ISSUES : STANDING ITEM

- 7.1 The Chair, Councillor Duncan explained that this item led on from the preceding item and would also be placed on future agendas as a standing item.

7a Community Resolution

- 7.2 Sergeant Castleton re-iterated his earlier comments that Community Payback was intensive and immediate and importantly communities had a say in the type of work undertaken. Locally, this option formed part of an integrated approach to managing offenders which included measures to assist drug dependent offenders off drugs and into recovery, into jobs with stable accommodation and paying tax and sought to tackle mental health problems. This approach was not appropriate in all cases but provided a range of options which could be used when it was.
- 7.3 In answer to questions by the Reverend Terry, Sergeant Castleton explained that a range of measures were being used to publicise this approach, including circulation of a Newsletter and presentations to Councillors and Community Groups.
- 7.4 **RESOLVED** – That the position be noted.

7b Dealing With Antisocial Behaviour and Street Drinking

- 7.5 Sergeant Castleton explained that a report would be submitted to a future meeting. He explained that a twin track approach was being adopted to targeting those who behaved in an anti-social manner. There were certain “hotspots” across the city and incidents were dealt with as they occurred. The city had a Public Places Order and this was invoked in particular cases. He explained this related to street drinking which was accompanied by anti-social behaviour. Drinking in the street was not necessarily an offence per-se. Overall, measures had been put into place to manage drinking across the city which included the night time economy and pre-loading, street drinking formed another parallel element to that.

7.6 In answer to questions by Councillors Barnett and Janio the Lead Commissioner, Community Safety explained that over the past couple of years one of the key challenges had been to develop services in concert with other partners, particularly in relation to referral services.

7.7 **RESOLVED** – That the position be noted.

8. CRIME TRENDS AND PERFORMANCE FIGURES

8.1 The Forum considered a report of the Lead Commissioner, Community Safety setting out crime trends and performance in Brighton and Hove to the end of March 2011.

8.2 The report set out developments relating to priority areas in the Brighton & Hove Community Safety, Crime Reduction and Drugs Strategy 2008-11. Although it was too early in the new performance year of 2011/12 to draw conclusions about progress, the graphs provided enabled the most recent data to be considered in terms of both longer term trends and also seasonal crime cycles were appropriate.

8.3 Councillor Summers queried the rationale for performance targets being set. Sergeant Castleton explained that although there was no longer a requirement to set targets in the same way as previously, these figures were still being extrapolated as they were a useful tool in indicating the direction of travel, reduction targets remained in place as the aim remained to continue to reduce all types of crime. Chief Inspector Bartlett stated that it was right that the Police were held to account and stressed that if an issue was not set as a target that did not mean that it was not considered to be important.

8.4 Rachelle Howard referred to the fact that the information provided at local level to her LAT was not as detailed as had previously been the case. It was useful for LAT Members to receive in depth local data. Chief Superintendent Bartlett explained that this information should be able to be made available, stating that he would take the matter up outside the meeting.

8.5 Sergeant Castleton explained that the Force was currently reviewing the manner in which data was collected and recorded in order to make it meaningful.

8.6 **RESOLVED** – That the contents of the report be noted.

9. COMMUNITY SAFETY, CRIME REDUCTION AND DRUGS STRATEGY 2011-2014

9.1 The Lead Commissioner, Community Safety referred to the updated strategy which had been made available to Forum Members immediately prior to that afternoon's meeting. It was explained that the document was a substantial one which built on the work carried out as part of previous strategies, it represented "work in progress" and a further report would be provided to the next scheduled meeting of the Forum. A brief presentation was given which highlighted key pointers for the future. An extract from the minutes of the meeting of Environment & Community Safety Overview and Scrutiny Committee held on 6 June 2011 was also circulated to those present. The points made by the Overview and Scrutiny Committee were also noted.

- 9.2 In answer to questions it was explained that the document represented an overarching strategy which would inform the way forward. The Council had an equal duty with the Police to seek to reduce crime. The priorities set out in the strategy were based on detailed crime analysis, the annual strategic assessment carried out and the consultation which had taken place with communities of interest and neighbourhood communities. Some areas of the strategy linked with other plans for instance Children's Services and an on-going aim was to re-invest more in prevention and early intervention services.
- 9.3 Councillor Gilbey enquired regarding the level of consultation which had taken place with LAT's, as she was not aware that her local LAT had been consulted. The Lead Commissioner explained that notification had been sent to LAT's explaining how they could feed into the consultation portal. Any feedback given at that evenings meeting would also form part of that consultation process.
- 9.4 Councillor Deane stated that she was pleased to note that work in relation to trafficking had been included, incidents occurred where children were used in concert with drug activity and were sometimes arrested subsequently as a result.
- 9.5 Mr Peacock referred to the fact "Spectrum" had now closed and sought clarification regarding how consultation would be carried out with the LGBT community. The Lead Commissioner explained that although this organisation had now ceased that networks with this community were very strong. Although consultation did not take place with a single umbrella organisation, consultation did take place. Details in relation to and seeking involvement in the consultation process were also included on the "Safe in the City" website.
- 9.6 **RESOLVED** - That the contents of the strategy be noted and approved.

10. SUSSEX POLICE AUTHORITY, MINUTES

- 10.1 It was noted that the existing Police Authority would cease in 2012 and was to be replaced by a single Crime and Police Commissioner who would have Sussex wide responsibilities. A discussion paper was to be circulated in October and the Forum would be updated further when more detailed information was available.
- 10.2 **RESOLVED** – That the contents of the minutes be noted.

11. EAST SUSSEX FIRE AUTHORITY, MINUTES, 2 JUNE 2011

- 11.1 **RESOLVED** – That the contents of the minutes be noted.

12. DATES OF FUTURE MEETINGS

- 12.1 It was noted that future meetings of the Forum were scheduled to be held on the following dates from 4.00pm in the Council Chamber at Hove Town Hall:
- Monday, 10 October 2011;
 - Monday, 12 December 2011; and
 - Monday, 12 March 2012

The meeting concluded at 5.50pm

Signed

Chairman

Dated this

day of

Subject:	Crime trends and performance in Brighton & Hove - Position up to August 2011		
Date of Meeting:	10 October 2011		
Report of:	Strategic Director Communities		
Contact Officer:	Name:	Ruth Condon	Tel: 29-1103
	E-mail:	ruth.condon@brighton-hove.gov.uk	
Key Decision:	No		
Wards Affected:	All		

FOR GENERAL RELEASE**1. SUMMARY AND POLICY CONTEXT:**

- 1.1 This report describes recent activities and progress relating to priority areas in the [Brighton & Hove Community Safety, Crime Reduction and Drugs Strategy 2011-14](#). It refers to some recent activities and also provides statistical updates relating to the 5 months of 2011/11, ie. April to August 2011 (or the most recent available).
- 1.2 Graphs showing monthly crime data going back to April 2007 are also provided. These enable recent data to be considered in the context of both longer term trends and also seasonal crime cycles (where applicable).

2. RECOMMENDATIONS:

- (1) The Community Safety Forum notes the information provided in this report and are invited to:
- i) Feedback on any developments they may be aware of from their own or their organisation's experience which may help to understand and interpret the police crime data contained in this report.
 - ii) Consider the potential for supporting crime reduction and community safety when their organisations develop and take forward projects.

3. INFORMATION:**Total Police-recorded Crime**

- 3.1 Between April and June 2011 there were a total of 10,500 police recorded crimes, 1.5% fewer than in the same months of 2010/12 but falling short of the 3% reduction target.

Neighbourhoods and Quality of Life

- 3.2 In the first five months of 2011/12, although seasonal increases are evident, there has been a good reduction in police recorded criminal damage (down 3.5%).
- 3.3 Fire service recorded non-accidental fires have also reduced (down 1%) compared with the first five months of 2010/11. These results continue the good progress made in 2010/11. The continued work and maturity of Local Action Teams will help to maintain a sense of local ownership and strong links between local residents and the council, police and other services. During 2010/11 police recorded cycle thefts increased by 13%, but the 2011/12 results up to August are showing a slight decrease.
- 3.4 In response to the problem of night time noise related to the night time economy experienced by residents in some city centre neighbourhoods, joint work is being taken forward with the involvement of Local Action Teams and the Noise Abatement Society to trial new methods of improving relationships between businesses, visitors and residents.
- 3.5 Work has begun to review the partnership's Safe in the City website with the aim of improving access to information about partnership services and to provide on-line reporting.

Drugs Misuse

- 3.6 During 2009 the number of drug-related deaths were recorded as 50, the highest level since 2005. There has been a shift in national and local emphasis towards achieving successful treatment outcomes for those in treatment towards a state of recovery. Latest data (2010/11) show that 35% of those exiting treatment are classed as having completed treatment successfully. This figure is lower than the regional (38%) and national (45%) averages. The CRI Drug Intervention Team (a voluntary organisation which provides services to drug users) has been supporting clients who are at risk of disengaging from drug rehabilitation programmes, and also supporting those who have successfully completed treatment to help them sustain their recovery.
- 3.7 Work in communities by the Community Against Drugs team continues in 5 particular neighbourhoods in the city and the CAD team is also developing an information pack to support families when an arrest related to drugs has been made.
- 3.8 Many repeat offenders are people who misuse drugs, and a high percentage of the crimes they commit are acquisitive crimes. In the first five months of 2011/12 all acquisitive crimes (incl. theft/handling, burglary and robbery) increased by 4.6% compared with the same period in 2010/11. For serious acquisitive crimes (burglary, vehicle crime and robbery) there was a decrease of 6.1%. However, substantial increases have been seen in 'lower level' thefts such as theft from person (up 34%) and shoplifting (up 8.5%).

Alcohol Misuse and Alcohol-related Disorder

- 3.9 Alcohol-related hospital admissions are showing an upwards trend since the beginning of 2010.
- 3.10 The number of police recorded injury assaults has reduced by 20% in the first five months of 2011/12 compared with the same months in 2010/11. This is a very good start against the 3% reduction target, and this builds further on the reduction experienced during 2010/11.
- 3.11 The city's alcohol misuse action plan includes a wide range of work related to the drinking 'culture', availability of alcohol, the night time economy, and alcohol treatment. Early progress includes: i) developing plans to involve the community in looking at the drinking culture in the city, and also carrying out work related to alcohol and the workplace; ii) providing a sound framework on which appropriate and consistent licensing decisions can be made, iii) making links with universities to encourage them to promote a 'better drinking culture' among students and iv) widening the reach of the Alcohol Brief Intervention Service for at risk drinkers.

Anti-Social Behaviour

- 3.12 A question relating to a perceptions of anti-social behaviour has been added to an ongoing telephone survey carried out by the police and this will enable regular monitoring. After the first quarter of 2011/12 3% out of the 371 city residents surveyed reported perceiving an overall measure of ASB as a problem in their local area. The highest levels of perceived ASB related to drunk and disorderly behaviour and litter in the police central district (city centre). For people in the east district, vandalism, drunk/disorderly behaviour and teenagers hanging around were of most concern, while for west district problem issues were reported as vandalism and teenagers hanging around.
- 3.13 A number of problematic street community members have been worked with by the ASB Street Outreach team who have worked mainly in 4 city centre locations. A range of responses have been implemented, including 25 referrals into drug or alcohol treatment. Five ASBOs are currently in place to protect the community from begging and/or street drinking.

Domestic Violence

- 3.14 In the first 4 months of 2011/12 43% of domestic violence crimes were solved/resulted in a detection. This is below the result of 49% during 2010/11. 83% of DV court cases in the first quarter of 2011/12 had a successful outcome. This is an encouraging result, since the final position in 2010/11 was 67%.
- 3.15 The recent use of police head-cams to provide evidence when attending domestic violence incidents should impact positively on domestic violence enforcement processes and increase successful outcomes. Dedicated independent advocacy continues to be provided to victims by Rise to enhance victims' safety and to support them throughout the court process.

- 3.16 The number of cases being referred to the Multi-Agency Risk Assessment Conference which co-ordinates actions to reduce the risk to those at 'high risk' each month has been increasing. The MARAC will therefore be moving to meeting twice a month from October. The longer term aim, however, is for an improved system of earlier intervention across a wide range of agencies so that domestic violence does not escalate to more serious levels.

Sexual Offences

- 3.17 The number of police recorded serious sexual offences in the first five months of 2011/12 was 113, a decrease of 2.6% from the same months in 2010/11. Although a reduction in sexual offences is our aim, we are at the same time looking to increase reporting of sexual crimes and incidents when they happen. In the first 4 months of 2011/12, 23% of serious sexual offences were detected by the police.
- 3.18 As well as increasing reporting, we also aim to increase the chances of the perpetrator being convicted. So far in 2011/12 60% of finalised court cases for (all) sexual offences were successful. The independent sexual violence advocacy service provided by Survivors Network supports the majority of victims who report to the police and whose cases proceed through court. Counselling and support is also provided by services to rape and sexual violence victims who do not report to the police but who need access to ongoing support to aid their recovery from the abuse.
- 3.19 There is planned work to communicate to perpetrators and potential perpetrators that rape and sexual violence is unacceptable and about criminal justice penalties. A particular message will be that alcohol is no excuse for committing rape and sexual violence.

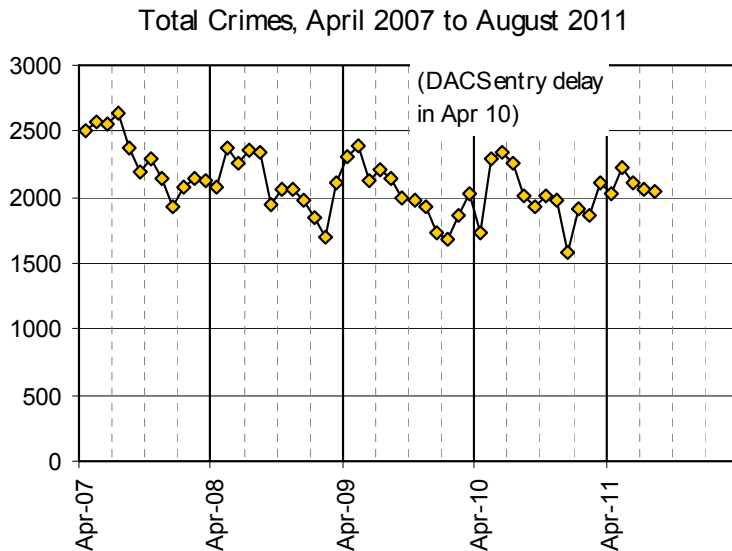
Hate Incidents and Crimes

- 3.20 The number of **racist and religiously motivated incidents and crimes** recorded on both the police database and more widely through the Hate Incident Report Form have continued to decline in the first three months of 2011/12. The number of religiously motivated incidents seem to be low despite international events. Work has been going on to examine racist/religiously motivated incidents in the context of housing and issues will be brought to the attention of appropriate agencies in the next few months.
- 3.21 In the first three months of 2011/12 there have been 17 **LGBT hate incidents and crimes** recorded by the police, 15% fewer than in the same months in 2010/11. 9 crimes have been detected and 7 resulted in a charge being made. So far there have been 3 prosecutions finalised at court and all of these resulted in a conviction. Confidence and satisfaction with statutory services have been identified as important measures of success. There is ongoing engagement across the LGBT community to reinforce and widen input for agreeing these indicators. Outreach work with LGBT PC officers continues to engage with communities across the city, including LGBT youth, specific neighbourhood and PSE environments. The local authority have done some work based on a national best practice report 'Shining The Light:

10 Keys To Becoming A Trans Positive Organisation' and the city's trans communities are developing a resource for online reporting. The city's DV & LGBT DV service providers, partner organisations and supporters are working to ensure the new LGBT DV resources are distributed across frontline services and that training is provided to maximise their impact.

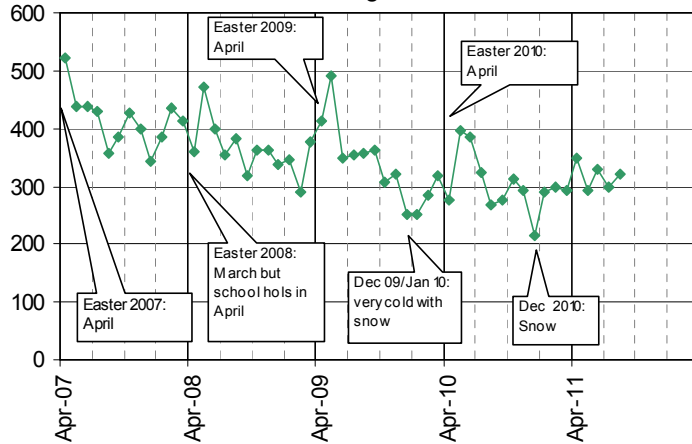
- 3.22 There have been just 2 **disability Hate Incident** Report Forms received in the first quarter of 2011/12. The police have one disability hate crime and one crime related incident during the same period. This is a low number, despite the launch of the publicity campaign involving posters being displayed in targeted locations and additional publicity material being sent to all libraries, GP surgeries, and museums and a wide distribution of reporting forms including easy-read self-reporting forms. There are 16 reporting centres with a list being available on the council's website. The approach taken to encouraging reporting will be reviewed and an apparent under-recording across both statutory and third sector organisations will also be addressed.
- 3.23 The use of community resolution as a disposal for crimes was introduced in April 2011 and in the first three months since then seven racist crimes and one LGBT hate crime were dealt with in that way during this period.

Crime trends up to August 2011



3.24 Total number of crimes over the summer months have numbered between about 2,000 and 2,250 each month, generally lower than last summer.

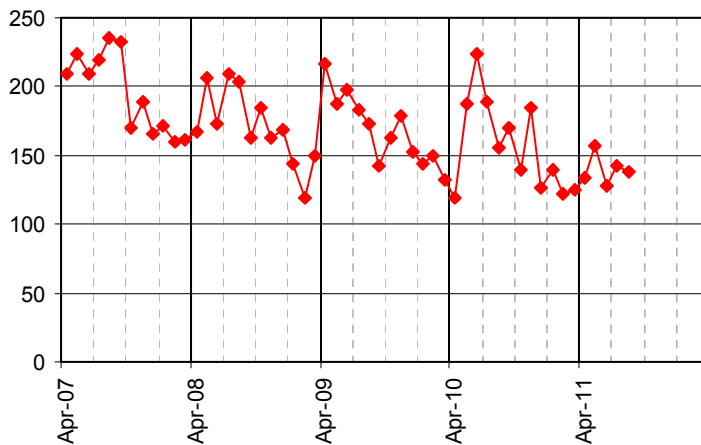
Criminal Damage, April 2007 to August 2011



3.25

The summer months this year didn't experience a peak in criminal damage offences in the same way as has happened in previous years. Monthly numbers have fluctuated between about 300 and 350 per month since April.

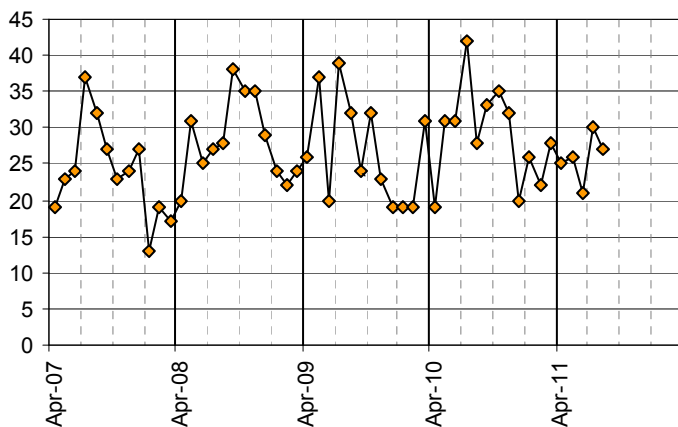
All Injury Violence April 2007 to August 2011



3.26

There has been a clear reduction in injury violence offences this summer compared with last year which is very encouraging. This applies to both serious violence and less serious violence.

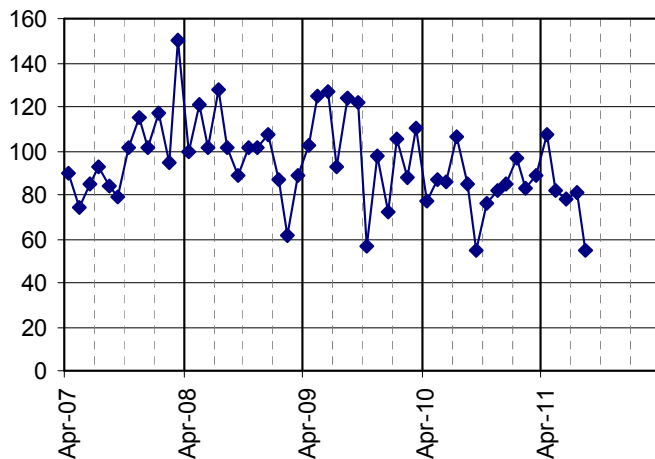
Sexual Offences April 2007 - August 2011



3.27

Number of sexual offences have fluctuated between 20 and 30 per month in the last nine months, although these crimes are likely to be highly underreported. This summer has not seen a particular jump in number as has been experienced in previous years.

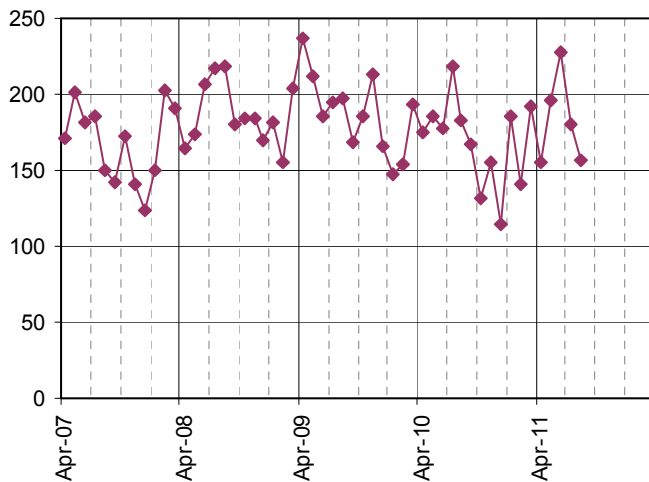
Domestic Burglary, April 2007 to August 2011



3.28

There has been a long term (since Apr 2008) declining trend in domestic burglaries. Although there were signs of a rising number of crimes between Sept 2010 and April 2011, numbers in the subsequent months have declined again and the number in August dropped to 55.

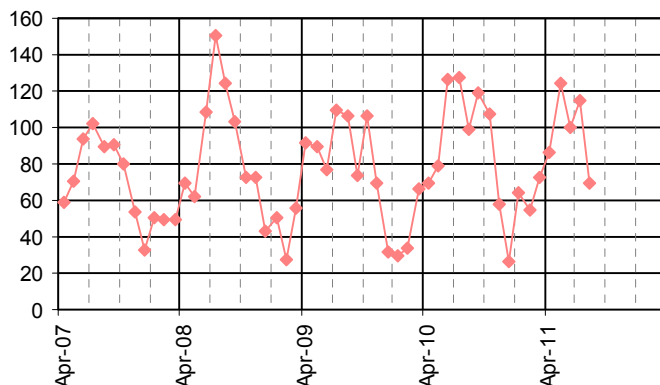
Vehicle Crime, April 2007 to August 2011



3.29

There was a peak in vehicle crimes in June. This was due to a sharp rise in thefts from vehicles during that month. (Thefts from vehicles currently outnumber thefts of vehicles by about 3 to 1.) The current trend in thefts from vehicles is upwards, while that of thefts of vehicles is downwards.

Theft of a Pedal Cycle, April 2007 to August 2011

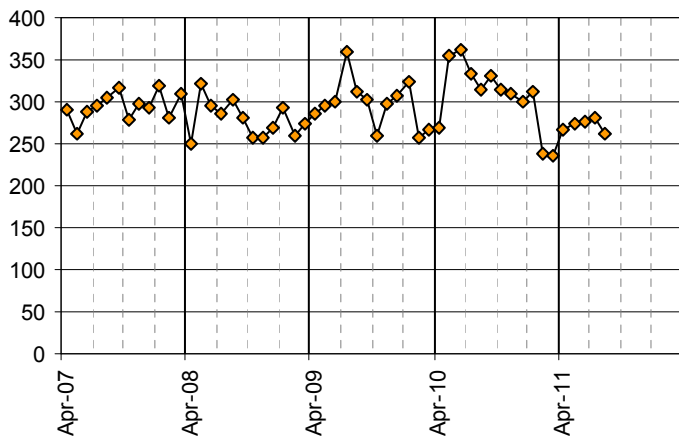


3.30

The numbers of cycle thefts in April and May this year were higher than last year, whereas the situation in the three subsequent months is the reverse (likely to be linked to the weather).

3.31 Police crime data presented in this report only reflect those crimes which are reported and recorded. There is likely to be a level of underreporting in many crime types. However, domestic violence and the hate crimes on this page are particularly liable to underreporting.

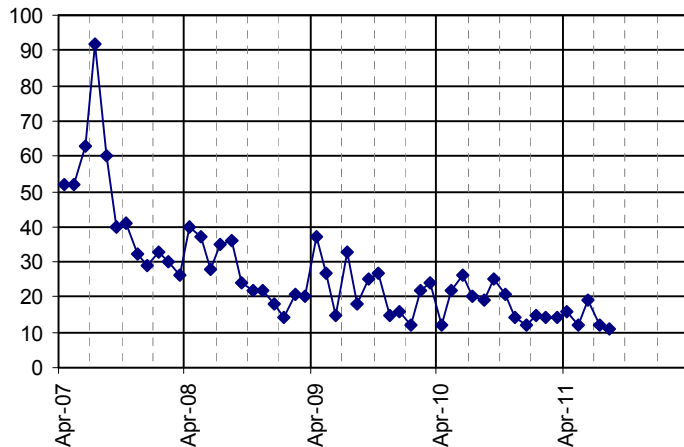
Domestic Violence Crimes and Incidents,
April 2007 - August 2011



3.32

The number of domestic violence crimes and crime-related incidents in the last seven months has been much lower than during most of 2010, and lower than in the same months the previous year.

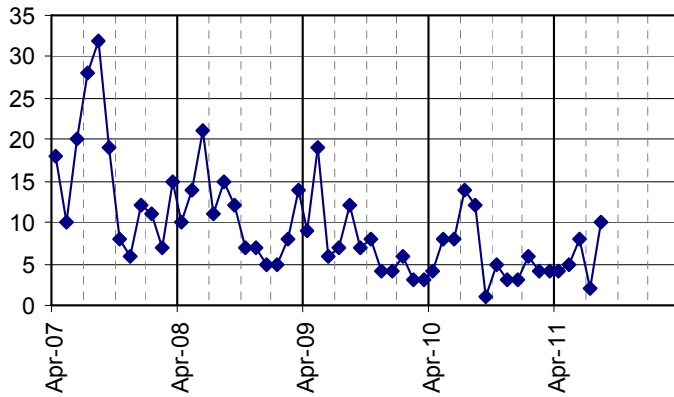
Racist and Religiously Motivated Crimes and Incidents (police crime database),
April 2007 to August 2011



3.33

The declining trend in racist and religiously motivated incidents and crimes appears to be continuing with between 10 and 20 recorded per month over the last ten months.

LGBT Hate Crimes and crime-related Incidents
(police crime database),
Apr 2007 to August 2011



3.34

The number of police-recorded LGBT hate crimes and crime-related incidents and has remained at ten or below over the last twelve months. August saw the highest number (ten) over this period.

Performance data for key crime types, 2011/12

Police recorded crimes	number of crimes Apr 10 – Aug 10	number of crimes Apr 11- Aug 11	reduction target (from 2010/11 baseline)	performance against target to date		rank within 15 benchmarked CSPs ¹
Total Crimes	10642	10486	-3%		not on target	8
Criminal Damage	1649	1591	-5%		not on target	14
Injury Violence ²	874	698	-3%	on target		7 ³
Sexual Offences	151	129	-	-		n/a ⁴
Domestic Burglary	441	403	-	-		2
Theft from/of a Motor Vehicle	939	914	-	-		5
Pedal Cycle Theft	500	494	-	-		7
Domestic Violence Crimes and Incidents	1633	1357	-	-		n/a
Racist/Religiously motivated. Crimes and Incidents	99	70	-	-		n/a
LGBT Hate Crimes and Incidents	46	29	-	-		n/a
Disability Hate Crimes and Incidents	0 (to Jul)	3 (to Jul)	-	-		n/a

¹ A rank of 1 is the best; 15 is the worst

² As defined by Sussex Police

³ iQuanta category 'wounding (serious and other)'

⁴ Because sexual offences, DV and hate crimes are subject to underreporting and local work is being undertaken to increase reporting of these crimes, it is not appropriate to judge performance in comparison with other Community Safety Partnerships based on the number of police recorded crimes.

Note on how Brighton & Hove's performance is compared with other Community Safety Partnerships

For the purposes of assessing the relative performance of the Brighton & Hove Community Safety Partnership (CSP) in reducing crime, our performance is compared (benchmarked) with the performance of 14 other 'Most Similar' CSPs. The Home Office have created these groupings to help provide information on how CSPs, police forces, etc. are performing.

CSPs within a 'Most Similar' grouping have been assessed as having similar characteristics in terms of 24 socio-demographic and geographic variables which are strongly linked to increased levels of crime, fear of crime, or incidents.

We are able to compare our crime trends and current performance with our Most Similar CSPs. The data presented on page 1 of this report (see right-most column of the table) shows our ranked position within this group of 15 CSPs. For example, a ranking of 1 indicates that a CSP is performing best within the group, and a ranking of 8 shows that the CSP is in the middle ranked position.

Other Members of Brighton & Hove's Most Similar CSP Group (from Apr 2010) are as follows:

LB Barnet
Bournemouth
Cheltenham
LB Croydon
Eastbourne
LB Hackney
LB Hammersmith & Fulham
LB Kensington & Chelsea
LB Lambeth
Reading
LB Southwark
LB Wandsworth
Windsor and Maidenhead
Wycombe

Subject: Policing and Crime Commissioners
Date of Meeting: 10 October 2011
Report of: Strategic Director Communities
Contact Officer: Name: Sgt. Peter Castleton; Tel: 29-1115
Linda Beanlands
E-mail: linda.beanlands@brighton-hove.gov.uk
Key Decision: No
Wards Affected: All

FOR GENERAL RELEASE**1. SUMMARY AND POLICY CONTEXT:**

- 1.1 This paper outlines some of the implications of the election and appointment of Policing and Crime Commissioners (PCCs), which will follow assent of the Police Reform and Social Responsibility Bill.

2. RECOMMENDATIONS:

- 2.1 That the Community Safety Forum note and consider the information in this report and the likely implications arising from the appointment of Police and Crime Commissioners in November 2012.

3. RELEVANT BACKGROUND INFORMATION:

- 3.1 The Police Reform and Social Responsibility Bill will when passed as legislation, introduce directly elected Police and Crime Commissioners (PCCs). For each police force area in the country the public will be asked to vote for one person to be elected to the role. The election will be held on 15 November 2012. At this point, police authorities will cease to exist and will hand all responsibility to the elected PCC.
- 3.2 In Sussex, the current Police Authority has 17 members, made up of elected councillors and independent lay people, who oversee, scrutinise and set the strategic direction of Sussex Police. The PCC will replace the current police authority membership /members in its entirety and will hold the Chief Constable to account. However, there will also be a Police and Crime Panel (PCP) who will in turn, hold the PCC to account.

3.3 There will be between seventeen and twenty people on the Police and Crime Panel who will be made up of elected representatives from the district, borough, unitary and county councils in Sussex together with some independent member representation.

3.4 Specific Responsibilities of the Police and Crime Commissioner

The main responsibilities of the PCC will be to:

- Secure an effective and efficient police force for their area.
- Appoint the Chief Constable and holding him/ her to account.
- Determine local policing priorities and in consultation with the Chief Constable, publish an five year Police and Crime Plan.
- Set the annual force budget and Council Tax precept.
- Produce an annual report setting out progress against the objectives in the Police and Crime Plan.
- Control of all central government funding for policing in the County.
- From 2013, have control of funding which currently is passed directly to local authorities to deliver the work of Community Safety Partnerships and Drug Intervention Programmes as well as funding for services to address violence against women and girls.
- Co-operate with the criminal justice system in their area.
- Contribute to the national and international policing capabilities set out by the Home Secretary in the Strategic Policing requirement.

3.5 Implications for Brighton and Hove

3.5.1 Operational responsibility for the day to day work of the police will remain with the chief constable. However, the introduction of PCCs will have a considerable impact on local authorities and result in fundamental changes for community safety partnerships. Unlike police authorities, PCC's will not be 'responsible authorities' under the Crime and Disorder Act 1998, so will not be members of community safety partnerships.

3.5.2 However, there will be a mutual duty on PCCs and Community Safety Partnerships to co-operate to reduce crime and disorder and reduce offending. Both will also be required to have regard to each others priorities when drawing up the five year Police and Crime Plan and the Commissioners will be active participants in priority setting under the statutory requirements of the Crime and Disorder Act 1998. Together with statutory partners they will need to consider a strategic assessment and recommendations for reducing crime and disorder in the city and agree a Community Safety Strategy in consultation with communities and neighbourhoods. Community safety partnerships will to some extent be accountable to commissioners.

3.5.3 PCCs will be elected on a countywide mandate, however, it will be imperative that the needs and issues in relation to community safety

and policing in Brighton and Hove and how those may differ from the rest of the county, are understood. In principle, the opportunity to do that will be through councils in a force area nominating a representative to serve on the Police and Crime Panel for the area. The Panel's role will be to scrutinise the PCC's decisions and actions, to veto the PCC's precepts and nominations for chief constable, to summon the PCC to answer questions and to review the commissioner's police and crime plans.

3.5.4 Through those arrangements, the Commissioner and the Police and Crime Panel will also need to understand the sophisticated level of community engagement and participation in Brighton & Hove in order to effectively support the delivery of policing and community safety in the city.

3.6 Conclusion

3.6.1 The Community Safety Partnership will shortly be discussing how it can best respond to the proposals. In particular, it needs to consider how it can:

- Demonstrate effectiveness by evidencing (including through evaluating quality of services provided) what its programmes have delivered in terms of outcomes.
- Tailor programmes to ensure delivery of key priorities for the PCC.
- Consider how costs of services can be reduced while retaining high level service outcomes.

REPORT OF THE SUSSEX POLICE AUTHORITY

The Sussex Police Authority met at Sackville House, Lewes, on 21 July 2011

Attendances:

Mr S Waight (Chairman), Mrs C Shaves MBE JP (Vice-Chairman), Mr L Barnard, Mr P Bratton, Prof G Bull, Dr L Bush, Ms E Daniel, Mr G Daniel JP, Mr P Evans, Mr P Jones, Mrs S Knight, Mr A Price JP, Mr A Smith, Mr B Tidy and Dr R Walker.

The Police Authority considered a wide range of policing issues at the meeting including the following matters. The full set of reports to the Police Authority can be accessed on the Authority's website www.sussexpoliceauthority.gov.uk

FINANCIAL PLANNING

- 1.1 The Authority considered the latest position with regard to the financial forecast including the savings position up to 2015. This took into account the final outturn position which, subject to audit, showed a gross revenue outturn underspend of £6m after finalising grant adjustments required by the accounting standards. The current underspend reflects the extensive work being undertaken by the Authority and Sussex Police to make savings of about £50m by 2015.
- 1.2 Good progress has been made towards achieving the savings required for 2011-12 and identifying the level of on-going savings estimated to be required by 2015. On-going planned savings of around £47 million have been identified over the four year period. The latest total of potential savings for 2011-12 amounts to £20.9m compared to the £20.4m used for budget planning in the report to the Authority in February. The current saving proposals indicate a high degree of confidence in achieving the saving requirement for the period 2011- 2013.
- 1.3 The Authority discussed the total reserves, including earmarked and general reserves, as at 31 March 2011 which, subject to audit, amounted to £54.8m. In accordance with Financial Regulations, the Authority's reserves policy was last updated in October 2010. The Authority examined whether the level of reserves was appropriate in the light of the risks and pressures. It was pointed out that there was a general reserve and a number of earmarked reserves for specific areas of activity. The Authority has agreed to an in-depth review of the pattern of expenditure for each reserve, and how the general and specific reserves compared with other similar forces.
- 1.4 Work is currently underway to review the revenue budget, particularly in the months leading up to Police Authority budget approval in February 2012. The Chief Constable and Sussex Police has been congratulated for achieving the current budgetary position particularly in the light of the good operational performance of the Force over the period.

ANTI-SOCIAL BEHAVIOUR

- 2.1 Anti-Social Behaviour (ASB) encompasses a wide range of crimes and incidents that are only loosely defined and broadly recorded; which presents a number of challenges when considering how to assess the direction of travel in Force performance. In keeping with the Force's involvement in the national ASB pilot and aimed at improving the delivery of services through a harm based approach, the Force has identified a suite of five indicators that complement the pilot as well as provide a mature assessment of ASB.
- 2.2 The five areas of assessment; ASB incidents, ASB crimes, repeat occurrence, ASB perception survey, and ASB user experience survey were formally adopted by the Authority for the assessment of ASB against the LPP target.
- 2.3 Much work has been undertaken across Sussex, including a review by East Sussex County Council, on the sharing of information and data between the public and voluntary sectors. The responsibility of tackling ASB lies not solely with the police but with all partners and therefore a joint and targeted approach improving data sharing and the use of co-located partnership teams is endorsed.
- 2.4 The Government has published a consultation on changes to dealing with Anti-Social Behaviour (ASB) to provide police and partners with faster, more flexible tools and more effective sanctions to tackle ASB. The aim will be to help professionals and, where necessary the courts, stop anti-social behaviour earlier, and better protect victims and communities.
- 2.5 The proposals include: repealing the Anti Social Behaviour Order (ASBO) and replacing it with two new tools; a Criminal Behaviour Order and a Crime Prevention Injunction. The former would be applied for after conviction for a criminal offence, the second would broadly mirror the "stand alone" ASBO that exists currently. The Government intends that there should be more powerful incentives for perpetrators to stop behaving anti-socially. Significantly, these include positive requirements, such as orders to attend training / rehabilitative courses, as well as prohibitive measures such as those currently used in the ASBO. There will be informal and out-of-court tools for dealing with anti-social behaviour more rehabilitative and restorative. This includes a proposal for "Neighbourhood Justice Panels" and a Community Trigger that gives victims and communities the right to require agencies to deal with persistent anti-social behaviour.
- 2.6 The Authority and Sussex Police have broadly welcomed the proposals but feel that the new powers may lead to the police being the default lead agency for applying for anti-social behaviour remedies. This could have significant cost implications for the Force. Also the proposals do not address the current, often prohibitive, legal costs involved in applying for a stand- alone ASBO.
- 2.7 The full government consultation paper can be viewed on the Home Office website or by following this link:

<http://www.homeoffice.gov.uk/publications/consultations/cons-2010-antisocial-behaviour/>

OPERATION CRACKDOWN

- 3.1 Operation Crackdown is a partnership initiative that was launched in August 2007 by Sussex Safer Roads Partnership to assist in tackling road safety and anti-social driving. Since its launch, Operation Crackdown has received 30,917 reports from the public on-line or by telephone. The following interventions with offending drivers has occurred; 3617 letters of advice sent out, 225 seizures of vehicles for no insurance, 287 warnings or seizures of vehicles for anti-social driving, and 61 drivers have been arrested for offences including drink and disqualified driving.
- 3.2 Operation Crackdown is unique to Sussex and continues to provide an excellent tool to assist in reducing casualties and keeping people safe on the counties roads.
- 3.3 To contact Operation Crackdown visit the website at www.operationcrackdown.org or call on 01243 64 22 22

STEVE WAIGHT
Chairman
July 2011

EAST SUSSEX FIRE AUTHORITY**Report of a meeting of the East Sussex Fire Authority held at Fire & Rescue Service Headquarters at 10.30 hours on Thursday 8 September 2011.**

Present: Councillors Carden, Fawthrop, Freeman, Heaps, Howson, Kenward, Lambert, Livings (Chairman), MacCafferty, Pidgeon, Rufus, Stroud, Theobald, Thompson, Tidy, Waite and Wakefield.

1. REVENUE BUDGET & CAPITAL PROGRAMME MONITORING 2011/12

- 1.1 Members have considered the issues arising from the monitoring of the 2011/12 Revenue Budget and Capital Programme at 31 July 2011. The Revenue Budget Outturn for 2011/12 was predicted to underspend by £238,000, although Members noted that it was extremely early to accurately forecast outturn. Members also noted that the Capital Programme was currently subject to a mid-term review and that, since the Capital Programme and the resources to fund it had been agreed in February, an additional capital grant of £1.2m had been received from central government.

The Fire Authority has resolved:

- 1) To note the 2011/12 Revenue Budget and Capital Programme monitoring position as at 31 July 2011;
- 2) To note variations to the Capital Programme (schemes accelerated from 2012/13 programme), namely:
 - a) Two pumping appliances (possibly with 1 in 7 foam units) £480,000
 - b) Purchase of chassis for the combined aerial rescue pump (CARP) £105,000
- 3) To approve the new scheme variations to the Capital Programme, to be funded from existing resources, namely:
 - a) Purchase of aerial ladder platform (ALP) from leasing company £81,000
 - b) Purchase of a second Breathing Apparatus Compressor for the Service Training Centre £18,000

2. CROWBOROUGH FIRE STATION – EXTENSION AND REFURBISHMENT

- 2.1 Members have considered a report about the requirements of the station accommodation and the condition survey for Crowborough Fire Station that had identified that the station was in need of more extensive refurbishment than could be provided by the capital provision in 2011/12 of £350,000. A more extensive and phased extension and refurbishment project would allow the remedial works to be completed whilst maintaining the operational viability from the site. It was proposed to start planning and procurement in the current financial year, and phased construction works in 2012/13, with a retention in the 2013/14 capital programme. The total costs of this project were estimated to be £950,000 as follows: 2011/12 - £50,000; 2012/13 - £885,000; 2013/14 - £15,000.

- 2.2 The Fire Authority has resolved to approve a variation to the five year capital programme to allow for the extension and refurbishment of Crowborough Fire Station to meet both accommodation and condition survey requirements, on the basis of the costs set out in the report.
3. **JOINT BUSINESS CASE FOR INCREASED COLLABORATION AND POSSIBLE MERGER AND FORMAL CONSULTATION ARRANGEMENTS (EXEMPT CATEGORIES 3 AND 4)**
- 3.1 Members considered an oral report of the Chairman on the progress of discussions with West Sussex FRS regarding increased collaboration or a possible merger.
- 3.2 Members were informed of the weekly meetings taking place between officers of both FRSs, with discussions progressing well, although it was more difficult to obtain exact costings from West Sussex as these were tied in with the County Council's overall costs. The Chief Fire Officer & Chief Executive explained that there were still decisions to be made around the timing of council tax equalisation between the two FRSs and he also emphasised that, although a merger would create a sound Fire & Rescue Service from a professional perspective, it would not, in his view, be the right course of action if the financial and business case did not stack up, and it was ultimately, a decision to be made by elected members.
- 3.3 Various due diligence tests were being carried out, regarding the state of the fleet, assets, buildings, etc. in both Services. The two Services were working towards providing a solid Business Case for Members' consideration. The Chief Fire Officer & Chief Executive was due to meet Brighton & Hove Members at their Overview & Scrutiny Commission meeting on 13th September and had also been attending public consultation meetings arranged by ORS, an independent body, as well as Focus Groups and staff meetings; he had not yet received a single indication of opposition to the proposal.
- 3.4 The Deputy Treasurer assured Members that both Treasurers would have to be satisfied with the financial aspects of the Business Case, including the impact on council taxpayers and the financial sustainability of any merged authority.

COUNCILLOR LIVINGS

CHAIRMAN

9 September 2011